

Message

From: John Fuss [John.Fuss@tn.gov]
Sent: 3/4/2021 3:23:58 PM
To: Bloeth, Mark [Bloeth.Mark@epa.gov]
CC: Julie Verissimo [Julie.Verissimo@tn.gov]; Justin Dolzen [Justin.Dolzen@tn.gov]; Jeryl Stewart [Jeryl.Stewart@tn.gov]; Bryan Parker [Bryan.Parker@tn.gov]
Subject: RE: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124
Attachments: 84-0124-trial-burn-AUG-2020.pdf; covington_test_plan_oct-26-2020 (1).pdf; 84-0124-trial-burn-NOV-2020-Package.pdf; VES TDEC Letter.pdf; FW: Letter to Mr. Johnston
Flag: Follow up

Hello and good morning, Mark.

We wanted to give you an update on the situation at Covington with their gasification/thermal oxidizer unit to contract operation to Volunteer Environmental Services (VES) to process medical wastes. As you are aware, VES asked EPA for an applicability determination to 40 CFR 60, subpart Ec for the unit, and VES received an EPA response letter that detailed applicability analysis to the HMIWI rules as inconclusive in July 2020.

In response to that letter, Covington began pursuit of obtaining permission to do a test run of processing medical waste in their unit. Discussions were held and TDEC provided instruction/guidance to Covington for what they would need to present in a test plan to obtain authority to do the test to obtain missing data (Aug 2020 TDEC letter attached).

Covington/VES's first attempt at a test plan outlining their intentions (Oct 2020 VES letter attached) was found to be insufficient. TDEC's response letter (Nov 2020 TDEC letter attached) cited various bullet point items needing to be addressed regarding EPA's July 2020 letter, as well as general test plan deficiencies.

TDEC has recently received another 'test plan' (Feb 2021 Covington letter attached), as well as subsequent email with P&IDs (email attached). Though more robust, TDEC is thinking that this still insufficient, particularly regarding amounts/ratios of medical waste and wood chips to be processed during the test, and probably most importantly, collecting the necessary data that addresses all the items identified in EPA's July 2020 letter in order to make a determination of 40 CFR 60, subpart Ec applicability for the unit.

TDEC is preparing a response to their Feb 2021 'test plan', but first wanted to offer all the information that's been made available to TDEC, to EPA.

TDEC intends to ask for clarity and more specific information in response to the Feb 2021 letter, including but not limited to the following:

- They describe oxidizer temperatures and excess oxygen, but that appears to be in reference to the syngas combustor. It does not appear they've submitted plans to address EPA's questions about temperature and oxygen content of the 'reactor'. This is the critical basis of allowing the trial run with medical waste since they have already stated they cannot answer EPA's questions without this data.
- They address composition of 'regulated medical waste' in their proximate and ultimate analyses; however, we think more detail about the specific types of plastic (specifically if chlorinated plastics are expected and in what amounts) would be good info to have.
- No mention regarding the disposition of the unit regarding the necessity for RCRA permitting.

We are interested in getting your informal reaction and thoughts to the materials submitted thus far, especially if there's any other insight you might have to assist TDEC's pending response to the Feb 2021 letter from the City of Covington.

Hope all is well on your end, Mark; we really appreciate your time and attention.

Thanks,



John Fuss | Environmental Manager 3
Division of Air Pollution Control
William R. Snodgrass Tennessee Tower, 15th Floor
312 Rosa L. Parks Avenue, Nashville, TN 37243
Office: 615-532-0535

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From: John Fuss
Sent: Friday, March 27, 2020 1:13 PM
To: Bloeth, Mark <Bloeth.Mark@epa.gov>
Cc: Julie Verissimo <Julie.Verissimo@tn.gov>; Justin Dolzen <Justin.Dolzen@tn.gov>
Subject: RE: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124

Hello Mark,

We are getting along here at TDEC pretty well, almost business as usual. Thanks for keeping us in the loop. In that regard, please find a letter we sent to VES this week regarding their pending application.

As far as the fire(s) at the facility, that was information passed on to us from personnel with our Division of Water Resources (DWR) they obtained during a site visit. According to DWR person, a treatment plant operator offered the information when asked by DWR about the unit. It was conveyed from the operator that the unit would never work unless there was someone there to monitor the feed, as the feed tended to clog. It was noted that clogging issues in the unit caused the unit to catch fire. The nature, location, and extent of the fire(s) and any damage was not mentioned or discussed.

Also, as far as we know, the unit is property of the City of Covington. Covington is currently the permit holder, though PHG (now Aries) did assume responsibility for the permit for a brief period of time. I cannot speak to any contractual obligations the City of Covington may have with Aries regarding the unit.

I hope you and yours are well, Mark. We'll continue to provide information and updates as we get them.

Thanks,



John Fuss | Environmental Manager 3
Division of Air Pollution Control
William R. Snodgrass Tennessee Tower, 15th Floor
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From: Bloeth, Mark [<mailto:Bloeth.Mark@epa.gov>]
Sent: Friday, March 27, 2020 8:41 AM
To: John Fuss

Cc: Julie Verissimo; Justin Dolzen

Subject: [EXTERNAL] FW: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124

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Hi John (and folks),

Not sure what your situation is there, but I hope everybody at TDEC is doing alright during all of this mess.

I'm just keeping you in the loop regarding VES (see below feedback / attachments he sent yesterday).

While Mr. Scott somewhat addressed my questions, he did not seem to have any knowledge of fire incident(s) at the Covington facility and also failed to address whether there are any updated process flow schematics for the Covington gasifier.

While I the third party response information from Aries Energy (Mr. Renus Kelfkens) did help a bit regarding their position about gasification -vs- combustion, I was a little confused from his note at the end of his 12/30/19 email to Mr. Lipman (see highlight) regarding "access to the technology license for the Covington plant". In our previous conversations, I believe TDEC said the City of Covington owns the gasifier unit, so would this whole licensing issue w/ Aries Energy potentially preclude the City of Covington from using something they own? ... sounds a little weird to me, or am I out in left field on that?

If you have any clarifying answers about the above please advise and/or share any updates you may have received from VES so I can cross check what he's telling you all. Thanks much and stay safe.

Mark Bloeth
US EPA Region 4
Air and Radiation Division
Communities and Air Toxics Section
(404) 562-9013

From: stephen scott <stephen.scott@res-ses.com>

Sent: Thursday, March 26, 2020 12:27 PM

To: Bloeth, Mark <Bloeth.Mark@epa.gov>

Cc: Lusky, Katy <Lusky.Kathleen@epa.gov>; Davis, Amber <Davis.Amber@epa.gov>

Subject: RE: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124

Hello Mark,

I could use your help on getting the answers to some of these questions.

- As per the original permit applications the construction started on this unit 03/15/2013 and was completed on 01/15/2015.
- From the information I have gathered so far, the differences between the units are size and we have the largest one.

- There is no historical data showing that this system has ever even been tested with medical waste and we are therefore requesting the testing of the unit to supply exact data needed for permitting.
- I cannot find where there have ever been any fires at the gasification plant. Can you give me more information on where you have obtained your information?
- As for the temperature in the gasifier, I have been told that it is greater than 1500 degrees up to approximately 1800 degrees.
- The biochar has value for farmers for soil amendment applications, a concrete component, and to use as graphite in pencils. <https://ariescleanenergy.com/article-biochar-opportunities-knock-agricultural-research-may-open-tennessee-biochar-market/>
- The only waste stream we are applying for is medical waste.
- As for the Oxygen level in the gasifier, this could be measured if we are allowed to perform a test with medical waste as the waste stream.

Also, could you reach out to Mr. Renus Kelfkens at Aries Energy for any additional verifications you might need? (see the body of the email here and the attachments referenced in the email attached to this email)

From: Renus Kelfkens <Renus.Kelfkens@ariesenergy.com>
 To: Lloyd Lipman <Ex. 6 Personal Privacy (PP)>
 Sent: Mon, Dec 30, 2019 8:18 pm
 Subject: RE: Covington

Dear Mr Lipman,

As you know, Aries own both the down draft (originally developed by PHG) and fluidized bed (acquired from MaxWest out of insolvency) gasification technologies. Both of these technologies were assessed and classified by EPA as non-combustion technologies and the Covington and Lebanon Plants were permitted as such. The key differentiators for a gasifier vs a combustor are that: (a) there is no open flame in a gasifier, (b) carbon conversion takes place in an oxygen deficient atmosphere through chemical reactions not excess oxygen required for combustion, and (c) the products are useable renewable reactants, i.e. syngas (CO and H2 small amount of CO2) tars and char) not CO2 and excess oxygen and ash.

Attached are two documents I could retrieve from our archives that references the EPA determinations:

- a presentation by PHG on June 10, 2014 to Memphis TDEC through the assistance of a consultant, Don Newell, Strategic Energy Analysts, LLC based in Nashville, Tennessee where the case was made and EPA Region 4 agreed with PHG, that the Covington unit was indeed permitted based on gasification characteristics and did not pertain at all to incineration criteria.
- A letter from the EPA resolving the "Request for Determination of Applicability under 40 CFR Part 60, Subpart M - Emissions Guidelines and Compliance Timelines for Existing Sewage Sludge Incineration Units" The same function and principles apply to both gasifiers; the equipment is selected based on what best suits the particular feedstock characteristics

Your question and the only remaining issue should therefore be answered that the unit is evaluated as a gasifier not as a combustion technology similar to incineration.

So far, I have not been able to recover the actual letter or e-mail correspondence between EPA Region 4 and PHG for the Covington plant. Seeing it is a public document, the EPA correspondence should be available from EPA archives and directly off the EPA website or by request to them. I have not had time to research this route.

I hope this helps. Let me know any comments and we can explore from there.

I also wanted to let all of you know that Ex. 6 Personal Privacy (PP) has decided to explore other opportunities and is leaving Aries effective immediately. I would like to also get a full understanding what your needs and expectations are for Aries involvement. There are specific contractual and financial related matters pertaining to the access to the technology license for the Covington plant and any required services from Aries we need to discuss. I'll schedule a call for the January 7th at 10:30am CST.

Look forward to talking to you.

Regards

Renus Kelfkens

Office (615) 471-9304
Mobile(847) 714-7124



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Thank You,

Stephen Scott
President
Volunteer Environmental Services
901-666-9330

From: Bloeth, Mark <Bloeth.Mark@epa.gov>
Sent: Wednesday, March 4, 2020 1:26 PM
To: stephen scott <stephen.scott@res-ses.com>
Cc: Lusky, Katy <Lusky.Kathleen@epa.gov>; Davis, Amber <Davis.Amber@epa.gov>
Subject: FW: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124

sorry, there was a typo below ... the discussion with TDEC occurred on February 27th, not in January.

From: Bloeth, Mark
Sent: Monday, March 02, 2020 2:37 PM
To: 'stephen scott' <stephen.scott@res-ses.com>
Cc: Lusky, Katy <Lusky.Kathleen@epa.gov>; Davis, Amber <Davis.Amber@epa.gov>
Subject: Applicability Determination Review re: Gasification Unit at City of Covington WWTP for gasification of medical waste only to HMIWI rules (NSPS 40 CFR Part 60, Subpart Ec) - Volunteer Env. Services (VES) - Facility ID 84-0124

Hi Mr. Scott,

I received your voicemail from today and wanted to update you on my review activities and propose some additional questions to VES.

On ~~January~~ February 27, 2020 I had a discussion with the Tennessee Department of Env. and Conservation (TDEC) – Division of Air Pollution Control regarding the above subject for which VES was required to submit a new non-Title V Permit application involving the newly proposed gasification of medical waste (specific unit identified as Gasifier GS-200). There was some initial confusion on my part regarding the waste stream(s) since VES submitted a permit

application (signed/dated 1/13/2020) to TDEC to include both medical waste and/or pharmaceutical wastes; this was contrary to what I understood from you last month. TDEC did forward to me a recent updated permit application (signed/dated 2/24/2020) which eliminated the pharmaceutical waste, now only indicating VES's intention to use "Regulated Medical Waste" as the only feedstock to the gasifier.

During the conversation with TDEC I posed some questions to them about the gasification process, flow schematics and other parameters for this facility; TDEC did not have detailed specifics and/or were not completely sure about some of the details to my questions.

As a start, I will need clarification from VES about the following points in order for EPA to move forward on an applicability determination specific to HMIWI:

- When was the date of initial installation of the PHG Gasifier System at the City of Covington WWTP?
- Also, the Attachment IA document in the permit application(s) mentions three PHG gasifier models (PHG-8, PHG-12 and PHG-LF), which model is "GS-200" considered being and what are the differences between them?
- Attachment IA initially describes the PHG Gasifier System Design's potential waste streams as "organic biomass ... such as urban wood waste, wood chips, and municipal solid waste" and a history of success with differing biomasses described as: "wood chips, urban wood waste, bark/hog fuel, tire derived fuel (blend), paper cubes, waste glycerol (blend) and cotton stalks." Now that VES is applying for a permit to completely change over the waste stream to regulated medical waste, is there any historical data showing that this PHG Gasifier System (or any particular PHG gasifier model) has also been proven effective or successfully demonstrated for the gasification of medical waste? Given the wide variety types and heterogenous nature of medical waste there are potential concerns for this type of waste stream being processed through a system what seems to have been primarily designed primarily for woody biomass, municipal waste, and at times sewage sludge?
- I say this because the secondary submission of the Attachment IA document has been recently modified from the original PHG Gasifier System Design document (perhaps as old as 2005) to now reference the feedstock as "medical waste" (see comparative changes at 2nd paragraph) as though PHG is promoting it as a viable / demonstrated waste stream.
- There is a process flow schematic dated 07/23/12 referencing PHG Energy LLC; has there been any currently updated process flow schematics since the City of Covington acquired ownership of the gasification plant?
- I ask this because there was mention of some apparent history of fires at the gasification plant and I would like to know when and to what extent any new installation and/or necessary repairs to damaged equipment from these fires occurred which could potentially change the process flow schematic in the current record. Do you have specifics about these fire incidents?
- What is the expected and/or observed maximum temperature (or temperature ranges) typically found in GS-200 during operation of the gasifier?
- Similarly, what are the Oxygen levels typically found in GS-200 during operation of the gasifier?
- After the gasification process, does the medical waste "biochar" have any commercial value and for what purpose? or is it the intention of VES to landfill the material?
- The previous TDEC permit application (signed 1/13/2020) contained a 2 page description relative to "Regulated Medical Waste" and a listing of "WASTE THAT WILL BE TREATED IN COVINGTON" (outlined A through D) ... this page was omitted after the secondary submission of the TDEC permit application (signed 2/24/2020); was this a

deliberate omission or will there be an updated page submitted ? (obviously without the pharmaceutical waste references)

- Lastly, there appears to be some typos re the Emissions Calculations Tables (in the TDEC permit application signed 2/24/2020) where references are made to HMIWI ... Subpart "Ee" is being cited but I believe the correct citation VES is intending is Subpart "Ec".

While I am sure to have some additional questions as the review continues; any detailed responses to the above would be most appreciated.

Thanks so much.

Mark Bloeth
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(404) 562-9013